come together to convince Saddam to make the decision to disarm.

Perhaps the biggest risk in the theater, if we were to commit our troops, is Saddam himself. He shows no regard for human life in his own country. After all, he's gassed them; he's used the weapons of mass destruction on his own people that he now claims he doesn't have. He tortures people. He brutalizes them. He could care less about human condition inside of Iraq.

And so I think one of the biggest dangers we face, if we go to war, is how he treats

innocent life. And it is important for Iraqi leadership and Iraqi generals to clearly understand that if they take innocent life, if they destroy infrastructure, they will be held to account as war criminals.

NOTE: The President spoke at 11:16 a.m. in the Cabinet Room at the White House. In his remarks, he referred to President Saddam Hussein of Iraq. The Office of the Press Secretary also released a Spanish language transcript of these remarks.

## Message to the Senate Transmitting the Second Additional Protocol to the Mexico-United States Taxation Convention February 25, 2003

To the Senate of the United States:

I transmit herewith for Senate advice and consent to ratification, the Second Additional Protocol that Modifies the Convention Between the Government of the United States of America and the Government of the United Mexican States for the Avoidance of Double Taxation and the Prevention of Fiscal Evasion with Respect to Taxes on Income, signed at Mexico City on November 26, 2002. I also transmit, for the information of the Senate, the report of the Department of State concerning the proposed Protocol.

The Convention, as amended by the proposed Protocol, would be similar to tax

treaties between the United States and other developed nations. It would provide maximum rates of tax to be applied to various types of income and protection from double taxation of income. The Protocol was concluded in recognition of the importance of the United States economic relations with Mexico.

I recommend that the Senate give early and favorable consideration to this Protocol, and that the Senate give its advice and consent to ratification.

GEORGE W. BUSH

The White House, February 25, 2003.

Message to the Congress Transmitting a Report on the National Emergency With Respect to the Proliferation of Weapons of Mass Destruction

February 25, 2003

To the Congress of the United States:

As required by section 204(c) of the International Emergency Economic Powers

Act, 50 U.S.C. 1703(c), and section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), I transmit herewith a 6-month